

OCEANSIDE UNIFIED SCHOOL DISTRICT
PROPOSITION H BOND BUILDING FUND

AUDIT REPORT

FOR THE YEAR ENDED
JUNE 30, 2020

**OCEANSIDE UNIFIED SCHOOL DISTRICT
PROPOSITION H BOND BUILDING FUND
TABLE OF CONTENTS
JUNE 30, 2020**

	<u>Page</u>
Introduction and Citizens' Bond Oversight Committee Member Listing.....	1
Independent Auditors' Report.....	3

FINANCIAL SECTION

Balance Sheet.....	5
Statement of Revenues, Expenditures and Changes in Fund Balance.....	6
Notes to the Financial Statements.....	7

OTHER INDEPENDENT AUDITORS' REPORTS

Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	12
Independent Auditors' Report on Performance	14

AUDIT PROCEDURES AND RESULTS SECTION

Audit Procedures and Results	16
------------------------------------	----

FINDINGS AND RESPONSES SECTION

Schedule of Findings and Recommendations	18
--	----

**OCEANSIDE UNIFIED SCHOOL DISTRICT
PROPOSITION H BOND BUILDING FUND
INTRODUCTION AND CITIZENS' OVERSIGHT COMMITTEE MEMBER LISTING
JUNE 30, 2020**

The Oceanside Unified School District (the "District"), currently operates 23 school sites which include sixteen elementary schools, four middle schools, and three high schools. This District operates under a locally elected five-member Board form of government and provides educational services to grades K – 12 as mandated by the state and federal agencies.

On June 3, 2008, Oceanside voters approved a bond measure, Proposition H, authorizing the Oceanside Unified School District to issue up to \$195 million in general obligation bonds for school facility improvements, enabling the district to complete the repairs and modernization effort established under the Proposition G bond construction program which provides high quality facilities for all Oceanside students. To oversee the expenditure of Proposition H bond funds, a Citizens' Oversight Committee (COC) has been established to assure that bond funds are spent for the purpose they were intended. Committee membership, meetings and bylaws provide more detailed information about the COC.

Proposition H bonds were issued by the District, through the County of San Diego. On March 4, 2009, Series A of the Proposition H bonds authorization was issued, which consisted of current interest and capital appreciation bonds with an initial par amount of \$49,995,054 and stated interest rates ranging from 3.8% to 8.0% and maturing through August 1, 2033.

Series B Proposition H bonds were issued by the District on May 19, 2010, consisting of capital appreciation bonds with an initial par amount of \$29,999,991 and stated interest rates ranging from 6.51% to 10.45% and maturing through August 1, 2049.

Series C Proposition H bonds were issued by the District on April 11, 2012, consisting of capital appreciation bonds with an initial par amount of \$14,999,282 and stated interest rates ranging from 5.82% to 6.98% and maturing through August 1, 2051.

Series D Proposition H bonds were issued by the District on March 22, 2016, consisting of current interest bonds with an initial par amount of \$35,000,000 and stated interest rates ranging from 2.0% to 5.0% and maturing through August 1, 2045.

On August 14, 2018, the District issued 2018 General Obligation Refunding Bonds in the amount of \$30,370,000. The net proceeds received for the bonds were used to purchase U.S. government securities. Those securities were deposited into an irrevocable trust with an escrow agent to provide for future debt service payments on the Election of 2008, Series A, Election of 2008, Series C and 2009 Refunding General Obligation Bonds that were partially or fully refunded. As a result, the refunded bonds are considered to be defeased, and the related liability for the bonds has been removed from the District's financial statements. Amounts paid to the refunded bond escrow agent in excess of the outstanding debt at the time of payment are recorded as deferred charges on refunding on the statement of net position and are amortized as an expense over the life of the bond. This refunding reduced total debt service payments by \$8,128,734 and resulted in an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$5,543,036.

On July 2, 2019, the District issued \$25,000,000 of Election 2008, Series E General Obligation Bonds to finance specific construction, acquisition and modernization projects approved by the voters and to pay costs of issuance. The bonds are current interest bonds and are scheduled to fully mature on August 1, 2048.

**OCEANSIDE UNIFIED SCHOOL DISTRICT
 PROPOSITION H BOND BUILDING FUND
 INTRODUCTION AND CITIZENS' BOND OVERSIGHT COMMITTEE MEMBER LISTING, continued
 JUNE 30, 2020**

Upon passage of Proposition 39, an accompanying piece of legislation, AB 1908 (Chapter 44, Statutes of 2000), was also enacted, which amended the Education Code to establish additional procedures which must be followed if a District seeks approval of a bond proposition pursuant to the 55% majority authorized in Proposition 39 including formation, composition and purpose of the Citizens' Oversight Committee, and authorization for injunctive relief against the improper expenditure of bond revenues.

The Citizens' Oversight Committee had the following members as of June 30, 2020:

Name	Title	Representation	Term End
Tracey Alexander	Chair	Site Chair & PTA Parent	2021
Kim Cino	Vice Chair	Parent & PTO Member	2022
Perry Alvarez	Member	Parent & Member-At-Large	2023
Larry Barry	Member	Taxpayer Association Representative	2021
Tom Fant	Member	Member-At-Large	2023
Sherry Freeman de Leyva	Member	Senior Community	2024
Steven R. Jepson	Member	Member-At-Large	2021
Vacant*	Member	Small Business Owner	

*The District is seeking community participation to fill the vacant position.

INDEPENDENT AUDITORS' REPORT

Proposition H Citizens' Oversight Committee and
Governing Board Members of the
Oceanside Unified School District
Oceanside, California

Report on the Financial Statements

We have audited the accompanying financial statements of the Proposition H Bond Building Fund of Oceanside Unified School District (the "District"), as of and for the year ended June 30, 2020, and the related notes to the financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Proposition H Bond Building Fund of Oceanside Unified School District, as of June 30, 2020, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1A, the financial statements present only the Proposition H Bond Building Fund and do not purport to, and do not present fairly the financial position of the Oceanside Unified School District, as of June 30, 2020, the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2020 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters specific to the Proposition H Bond Building Fund. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Proposition H Bond Building Fund's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Report of Other Legal and Regulatory Requirements

In accordance with the requirements of Proposition 39, as incorporated in California Constitution Article 13A, we have issued our performance audit dated December 9, 2020, on our consideration of the District's compliance with the requirements of Proposition 39 as it directly relates to the Proposition H Bond Building Fund. That report is an integral part of our audit of the Proposition H Bond Building Fund of Oceanside Unified School District, as of and for the year ended June 30, 2020, and should be considered in assessing the results of our financial audit.

A handwritten signature in blue ink that reads "Christy White, Inc." in a cursive, flowing script.

San Diego, California
December 9, 2020

FINANCIAL SECTION

OCEANSIDE UNIFIED SCHOOL DISTRICT
PROPOSITION H BOND BUILDING FUND
BALANCE SHEET
JUNE 30, 2020

ASSETS	
Cash and investments	\$ 25,918,936
Accounts receivable	112,334
Total Assets	\$ 26,031,270
LIABILITIES	
Accrued liabilities	\$ 387,303
Due to other funds	1,606
Total Liabilities	388,909
FUND BALANCES	
Restricted	25,642,361
Total Fund Balances	25,642,361
Total Liabilities and Fund Balances	\$ 26,031,270

The accompanying notes to financial statements are an integral part of this statement.

**OCEANSIDE UNIFIED SCHOOL DISTRICT
PROPOSITION H BOND BUILDING FUND
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
FOR THE YEAR ENDED JUNE 30, 2020**

REVENUES	
Other local sources	\$ 575,133
Total Revenues	<u>575,133</u>
EXPENDITURES	
Current	
Facilities acquisition and maintenance	4,946,275
Debt service	
Issuance costs	17,038
Total Expenditures	<u>4,963,313</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(4,388,180)</u>
Other Financing Sources (Uses)	
Transfers in	4
Proceeds from bond issuance	25,000,000
Net Financing Sources (Uses)	<u>25,000,004</u>
NET CHANGE IN FUND BALANCE	20,611,824
Fund Balance - Beginning	<u>5,030,537</u>
Fund Balance - Ending	<u>\$ 25,642,361</u>

The accompanying notes to financial statements are an integral part of this statement.

**OCEANSIDE UNIFIED SCHOOL DISTRICT
PROPOSITION H BOND BUILDING FUND
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2020**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Financial Reporting Entity

The Oceanside Unified School District (the “District”) accounts for its financial transactions in accordance with the policies and procedures of the Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

An oversight committee to the District's Governing Board and Superintendent, called the Citizens' Oversight Committee (COC), was established pursuant to the requirements of state law and the provisions of the Proposition H bond. The COC is required by state law to actively review and report on the proper expenditure of taxpayers' money for school construction. The COC provides oversight and advises the public whether the District is spending the Proposition H bond funds for school capital improvements within the scope of projects outlined in the Proposition H bond project list. In fulfilling its duties, the COC reviews, among other things, the District's annual performance and financial audits of Proposition H activity.

The statements presented are for the individual Proposition H Bond Building Fund of the District, consisting of the net construction proceeds of Election 2008 Series A through E, as issued by the District, through the County of San Diego, and are not intended to be a complete presentation of the District's financial position or results of operations. There are no related parties or component units included in this financial statement presentation.

B. Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The financial statements are presented on the modified accrual basis of accounting. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. “Available” means the resources will be collectible within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. Generally, “available” means collectible within the current period or within 60 days after year-end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred.

C. Cash and Cash Equivalents

The District's cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Cash equivalents also include cash with county treasury balances for purposes of the statement of cash flows.

D. Interfund Balances

Receivables and payables resulting from short-term interfund loans are classified as "Due from other funds/Due to other funds."

E. Accrued Liabilities

In general, payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the fund.

**OCEANSIDE UNIFIED SCHOOL DISTRICT
PROPOSITION H BOND BUILDING FUND
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2020**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

F. Fund Balance

Under GASB Statement No. 54, fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The fund balance in Proposition H is considered restricted.

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation.

G. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented in the financial statements.

H. Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

I. Budgetary Data

The budgetary process is prescribed by provisions of the California Education Code and requires the governing board to hold a public hearing and adopt an operating budget no later than July 1 of each year. The District governing board satisfied these requirements. The adopted budget is subject to amendment throughout the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption with the legal restriction that expenditures cannot exceed appropriations by major object account.

NOTE 2 – CASH AND INVESTMENTS

Cash and investments as of June 30, 2020 consisted of \$25,918,936 deposited in the San Diego County Treasury Investment Pool.

A. Policies and Practices

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the state; U.S. Treasury instruments; registered state warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; collateralized mortgage obligations; and the County Investment Pool.

**OCEANSIDE UNIFIED SCHOOL DISTRICT
PROPOSITION H BOND BUILDING FUND
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2020**

NOTE 2 – CASH AND INVESTMENTS (continued)

A. Policies and Practices (continued)

Investment in County Treasury – The District maintains substantially all of its cash in the County Treasury in accordance with *Education Code Section 41001*. The San Diego County Treasurer’s pooled investments are managed by the County Treasurer who reports on a monthly basis to the board of supervisors. In addition, the function of the County Treasury Oversight Committee is to review and monitor the County’s investment policy. The committee membership includes the Treasurer and Tax Collector, the Auditor-Controller, Chief Administrative Officer, Superintendent of Schools Representative, and a public member. The fair value of the District’s investment in the pool is based upon the District’s pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

B. General Authorizations

Except for investments by trustees of debt proceeds, the authority to invest District funds deposited with the county treasury is delegated to the County Treasurer and Tax Collector. Additional information about the investment policy of the County Treasurer and Tax Collector may be obtained from its website. The table below identifies the investment types permitted by California Government Code.

<u>Authorized Investment Type</u>	<u>Maximum Remaining Maturity</u>	<u>Maximum Percentage of Portfolio</u>	<u>Maximum Investment in One Issuer</u>
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker’s Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

C. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Treasury. The District maintains a pooled investment with the County Treasury with a fair value of approximately \$26,280,151 and an amortized book value of \$25,918,936. The average weighted maturity for this pool is 556 days.

**OCEANSIDE UNIFIED SCHOOL DISTRICT
PROPOSITION H BOND BUILDING FUND
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2020**

NOTE 2 – CASH AND INVESTMENTS (continued)

D. Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The investments in the County Treasury are not required to be rated. As of June 30, 2020, the pooled investments in the County Treasury were rated AAf/S1 by Standard & Poor's.

E. Fair Value

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 - Quoted prices (unadjusted) in active markets for identical assets.

Level 2 - Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, either directly or indirectly.

Level 3 - Unobservable inputs should be developed using the best information available under the circumstances, which might include the District's own data. The District should adjust that data if reasonable available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized - Investments in the San Diego County Treasury Investment Pool are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

The District held \$26,280,151 in uncategorized investments related to the Proposition H Bond Building Fund's investment in the San Diego County Treasury.

NOTE 3 – ACCOUNTS RECEIVABLE

Accounts receivable, as of June 30, 2020, consisted of \$112,334 of interest earned on the District's Investment in the San Diego County Treasury.

NOTE 4 – ACCOUNTS PAYABLE

Accounts payable as of June 30, 2020, consisted of \$387,303 of accrued construction costs.

**OCEANSIDE UNIFIED SCHOOL DISTRICT
PROPOSITION H BOND BUILDING FUND
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2020**

NOTE 5 – INTERFUND TRANSACTIONS

A. Interfund Receivables/Payables (Due From/Due To)

As of June 30, 2020, the Proposition H Bond Building Fund had a payable to the General Fund in the amount of \$1,606 for OPEB costs and workers compensation.

B. Operating Transfers

During the year ended June 30, 2020, the County School Facilities Fund transferred \$4 to the Proposition H Bond Building Fund to move remaining SFP Funds.

NOTE 6 – COMMITMENTS AND CONTINGENCIES

A. Litigation

The District is involved in various litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the District at June 30, 2020.

B. Construction Commitments

As of June 30, 2020, the District had commitments with respect to unfinished capital projects of \$5,062.

NOTE 7 – SUBSEQUENT EVENTS

General Obligation Bonds

On August 18, 2020, the District issued \$25,000,000 of Election 2008, Series F General Obligation Bonds to finance specific construction, acquisition and modernization projects approved by the voters and to pay costs of issuance. The bonds bear interest rates ranging from 0.25% to 4.00% and mature through August 1, 2033.

OTHER INDEPENDENT AUDITORS' REPORTS

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Independent Auditors' Report

Proposition H Citizens' Oversight Committee and
Governing Board Members of the
Oceanside Unified School District
Oceanside California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Proposition H Bond Building Fund of Oceanside Unified School District (the "District"), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Oceanside Unified School District's basic financial statements of the Proposition H Bond Building Fund, and have issued our report thereon dated December 9, 2020.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Oceanside Unified School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements of the Proposition H Bond Building Fund, but not for the purpose of expressing an opinion on the effectiveness of Oceanside Unified School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Oceanside Unified School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Oceanside Unified School District's financial statements of the Proposition H Bond Building Fund are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the of financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Christy White, Inc.

San Diego, California
December 9, 2020

REPORT ON PERFORMANCEIndependent Auditors' Report

Proposition H Citizens' Oversight Committee and
Governing Board Members of the
Oceanside Unified School District
Oceanside, California

Report on Performance

We have audited Oceanside Unified School District's compliance with the performance audit procedures described in the *2019-20 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*, prescribed in Title 5, *California Code of Regulations*, section 19810, that could have a direct and material effect on Oceanside Unified School District's Proposition H Bond Building Fund for the year ended June 30, 2020, as identified below.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to local school construction bonds.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance of Oceanside Unified School District's Proposition H Bond Building Fund based on our performance audit of the types of compliance requirements referred to above. We conducted our performance audit in accordance with generally accepted government auditing standards; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *2019-20 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*, prescribed in Title 5, *California Code of Regulations*, section 19810. Those standards require that we plan and perform the performance audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. An audit includes examining, on a test basis, evidence about Oceanside Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that the evidence obtained in our performance audit provides a reasonable basis for our findings and conclusions based on our audit objectives. However, our audit does not provide a legal determination of Oceanside Unified School District's compliance with those requirements.

Opinion on Performance

In our opinion, Oceanside Unified School District complied, in all material respects, with the types of compliance requirements referred to above that are applicable to the Proposition H Bond Building Fund noted below for the year ended June 30, 2020.

Procedures Performed

In connection with the performance audit referred to above, we selected and tested transactions and records to determine Oceanside Unified School District's compliance with the state laws and regulations applicable to the Financial Audit Procedures and Performance Audit Procedures over the Proposition H Bond Building Fund. Additional agreed upon procedures relating the Proposition H Bond Building Fund may also be included.

The results of the procedures performed and the related results are further described in the accompanying audit procedures and results section following this Report on Performance.

Christy White, Inc.

San Diego, California
December 9, 2020

AUDIT PROCEDURES AND RESULTS SECTION

**OCEANSIDE UNIFIED SCHOOL DISTRICT
PROPOSITION H BOND BUILDING FUND
AUDIT PROCEDURES AND RESULTS
FOR THE YEAR ENDED JUNE 30, 2020**

SECTION I – FINANCIAL AUDIT PROCEDURES AND RESULTS

Financial Statements

As mentioned in the Report on Financial Statements, we have issued an unmodified opinion over the financial statements of the Proposition H Bond Building Fund as of and for the year ended June 30, 2020.

Internal Control Evaluation

We tested internal controls over financial reporting and compliance with laws, regulations, or provisions of contracts or agreements and have determined through our inquiry of management and our evaluation of District processes that no significant deficiencies were noted.

SECTION II – PERFORMANCE AUDIT PROCEDURES AND RESULTS

Facility Project Expenditures

We selected a representative sample of expenditures charged to the Proposition H Bond Building Fund and reviewed supporting documentation to ensure funds were properly expended on specific project(s) listed in the text of the Proposition H ballot.

We tested approximately \$1.5 million of non-personnel expenditures or 31% of total 2019-20 Proposition H Bond Building Fund expenditures for validity, allowability and accuracy and concluded that the sampled expenditures were in compliance with the terms of Proposition H ballot language, the District approved facilities plan, and applicable state laws and regulations.

Personnel Expenditures

We reviewed salaries and benefits charged to the Proposition H Bond Building Fund to verify that the personnel expenditures were allowable per Opinion 04-110 issued on November 9, 2004 by the State of California Attorney General, which concluded that “a school district may use Proposition 39 school bond proceeds to pay the salaries of district employees to the extent they perform administrative oversight work on construction projects authorized by a voter approved bond measure.”

We reviewed a listing of all employees charged to the Proposition H Bond Building Fund and found that all employees held positions applicable to the local school construction bond. Based on our testing, salary transactions were not used for general administration operations. Personal costs charged to the Proposition H Bond Building Fund appeared allowable.

**OCEANSIDE UNIFIED SCHOOL DISTRICT
PROPOSITION H BOND BUILDING FUND
AUDIT PROCEDURES AND RESULTS, continued
FOR THE YEAR ENDED JUNE 30, 2020**

SECTION II – PERFORMANCE AUDIT PROCEDURES AND RESULTS (continued)

Contract and Bid Procedures

We reviewed a listing of contracts awarded during the fiscal year ended June 30, 2020 and selected a sample to ensure that contracts for public projects followed appropriate bidding procedures per applicable Public Contract Code. Additionally, we reviewed overall expenditures by vendor in order to determine if multiple projects under the applicable bidding threshold were identified to suggest any possible bid-splitting.

We selected a sample of three (3) contracts awarded during the year and noted that applicable bidding procedures were followed for the following contracts:

- ECHS Gym & Kitchen
- McAuliffe ES Paving
- ECHS Truax Theater Improvements

Based on our review of overall expenditures and projects by vendor, no instances or possible indications of bid-splitting were identified. The District appears to be properly reviewing projects and applying appropriate procedures over contract and bidding procedures.

Contracts and Change Orders

We reviewed a listing of contracts and change orders during the fiscal year ended June 30, 2020 and selected a sample to ensure that change orders were properly approved and in accordance with District policies. Additionally, cumulative change orders for any given contract were reviewed to ensure that total change orders did not exceed ten percent of the total original contract.

We reviewed a total of two change orders related to Proposition H for the year ended June 30, 2020. All change orders were properly reviewed and approved by management and the governing board in accordance with district policy.

**SCHEDULE OF FINDINGS AND
RECOMMENDATIONS SECTION**

**OCEANSIDE UNIFIED SCHOOL DISTRICT
 PROPOSITION H BOND BUILDING FUND
 SCHEDULE OF FINDINGS AND RECOMMENDATIONS
 FOR THE YEAR ENDED JUNE 30, 2020**

PART I – SUMMARY OF AUDITORS’ RESULTS

FINANCIAL STATEMENTS

Type of auditors’ report issued	<u>Unmodified</u>
Internal control over financial reporting:	
Material weakness(es) identified?	<u>No</u>
Significant deficiency(ies) identified?	<u>None Reported</u>
Non-compliance material to the financial statements?	<u>No</u>

PERFORMANCE AUDIT

Internal control over financial reporting:	
Material weakness(es) identified?	<u>No</u>
Significant deficiency(ies) identified?	<u>None Reported</u>
Type of auditor’s report issued on performance for local school construction bonds:	<u>Unmodified</u>

PART II – FINANCIAL STATEMENT FINDINGS

There were no findings related to the financial statements for the year ended June 30, 2020.

PART III – PERFORMANCE AUDIT FINDINGS

There were no findings or recommendations related to local school construction bonds for the year ended June 30, 2020.

**OCEANSIDE UNIFIED SCHOOL DISTRICT
PROPOSITION H BOND BUILDING FUND
SCHEDULE OF FINDINGS AND RECOMMENDATIONS, continued
FOR THE YEAR ENDED JUNE 30, 2020**

PART IV – PRIOR AUDIT FINDINGS

FINDING #2019-001: CONTROLS FOR PROCESSING JOURNAL ENTRIES (30000)

Criteria: Proper internal accounting controls include segregation of duties that require journal entries to be reviewed by someone other than the person creating the entry, knowledgeable about accounting principles prior to entry to the general ledger.

Condition: During our documentation of the journal entry process, we noted that the Director of Fiscal Services has the ability to create and post journal entries without any additional approval.

Questioned Cost: None.

Cause: Due to recent turnover, the individual who performed the secondary review of journal entries for the Director of Fiscal Services was never replaced.

Effect: Without a review and approval for each journal entry, there is an increased risk that an inappropriate entry may be recorded to the District's general ledger either by mistake or intentionally.

Repeat Finding: No

Recommendation: The review of each entry by a second knowledgeable person should be documented and all supporting documentation should be retained.

Corrective Action Plan: The District will look to add proper oversight for financial entries.

Current Status: Implemented

**OCEANSIDE UNIFIED SCHOOL DISTRICT
PROPOSITION H BOND BUILDING FUND
SCHEDULE OF FINDINGS AND RECOMMENDATIONS, continued
FOR THE YEAR ENDED JUNE 30, 2020**

PART IV – PRIOR AUDIT FINDINGS, continued

FINDING #2019-002: INTERFUND BORROWING (30000)

Criteria: Per California Education Code Section 42603, interfund borrowings shall be repaid either in the same fiscal year, or in the following fiscal year if the transfer takes place within the final 120 calendar days of a fiscal year. Borrowing shall occur only when the fund or account receiving the money will earn sufficient income, during the current fiscal year, to repay the amount transferred.

Condition: During the year ended June 30, 2018, the Building Fund borrowed \$1,585 from the General Fund. As of June 30, 2019, this borrowing had not yet been repaid and the cumulative balance had increased.

Effect: The District is not in compliance with section of California Education Code outlined above.

Cause: Based on inquiry with management, the cause is attributed to cash flow limitations in the above-mentioned funds.

Repeat Finding: This is not a repeat finding.

Recommendation: If necessary, we recommend an annual contribution to the funds by the General Fund to support program activities.

Corrective Action Plan: Actions have already been taken to clear pre-existing balances. The District will work diligently to ensure that interfund borrowing is repaid in a timely manner.

Current Status: Implemented